

2 The Lindon City Council and the Pleasant Grove City Council held a Special Joint  
Session on **Monday, July 30, 2007**, beginning at 7:00 p.m. at the Lindon City Center,  
Lower Conference Room, 100 North State Street, Lindon, Utah.

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6 Conducting: James A. Dain, Lindon City Mayor  
Invocation: Eric Anthony

8 **PRESENT**

**ABSENT**

10 James A. Dain, Lindon Mayor	Mark Atwood, Pleasant Grove Council
Eric Anthony, Lindon Council	Bruce Call, Pleasant Grove Council
12 H. Toby Bath, Lindon Council	Jerald I. Hatch, Lindon Council
Lindsey Bayless, Lindon Council	
14 Bruce Carpenter, Lindon Council	
Mike Daniels, Pleasant Grove Mayor	
16 Cindy Boyd, Pleasant Grove Council	
Lee Jensen, Pleasant Grove Council	

18 The meeting was called to order at 7:00 p.m.

20 **CURRENT BUSINESS** –

- 22
- 24 1. **Discussion** – *Police, Fire, and EMS Services*. The Mayors and City Councils of  
Lindon City and Pleasant Grove City will meet to discuss services which are  
26 currently provided to Lindon City through a contract agreement between the two  
cities. The meeting will address current and future police, fire, and EMS services  
in Lindon City.

28  
30 Mayor Dain welcomed all those present. He noted that he was appointed to the  
position of Mayor less than two weeks ago, and is not completely aware of previous  
discussions regarding this matter. He turned the time over to Councilmember Carpenter  
32 to give a chronology of this issue.

34 Councilmember Carpenter reviewed the process which has taken place over the  
past several months. He noted that Lindon was under the impression that there was some  
urgency to take action regarding future police services, which led the City to explore  
36 options for contract services from other entities. He observed that looking at other  
contract possibilities may have given the impression that Lindon is not appreciative of the  
38 services which have been provided by Pleasant Grove Police Department. He stated that  
this is certainly not the case, and that it was a mistake on the part of Lindon that  
40 appreciation for the current level of service was not more effectively conveyed to the  
Police and Fire Department.

42 Councilmember Carpenter went on to explain that it is not a question of if Lindon  
will form a police department, but rather the appropriate time to take such action. He  
44 observed that as the Council contemplated possible requests that would be appropriate to  
make of Pleasant Grove, it became apparent that Lindon contracts for services, and that  
46 the level of involvement or policy making input Lindon has requested should not be

2 expected. He noted that the Council had originally contemplated meeting with Pleasant  
4 Grove officials to renegotiate the current contract. However, during the process of  
6 discussing necessary changes, Lindon City Council has taken a new direction, and  
8 appears to be leaning towards taking the advice of Mayor Daniels to move toward  
forming a new police department. Councilmember Carpenter noted that the decision is  
speculative at this time, as it has not yet been addressed as an agenda item for action, but  
that it is his impression that the Council is moving towards making a decision to form a  
Lindon police department.

10 Councilmember Carpenter noted that future development in Pleasant Grove may  
12 require that the city acquire additional equipment, such as fire trucks to serve high rise  
14 structures. He noted that one frustration Lindon has experienced as a result of the current  
contract services is that Lindon revenue has been used to purchase equipment to serve  
Pleasant Grove, while Lindon has not had the benefit of ownership of any equipment. He  
noted that Lindon does not wish to participate in the purchase of equipment which will  
not serve Lindon.

16 Councilmember Carpenter observed that if Lindon does move toward creation of  
18 a police department, it will be necessary to establish a time frame which will  
20 accommodate the needs of both cities. He noted that a budget year time frame was  
22 discussed previously, and that making changes based on the budget year cycle seems to  
24 make sense. He also noted that it will be necessary to ensure that there is not a negative  
effect on personnel, and that Pleasant Grove will have adequate time to make necessary  
adjustments. He stated that it will be necessary to make the change incrementally, and  
that it seems that the natural process would call for creation of police department during  
the initial phase, with fire and EMS services being phased in over the course of several  
years. He reiterated that Lindon would not want to participate in purchase of equipment  
which will not serve Lindon residents or businesses.

28 Mayor Daniels noted that this issue was addressed in letter he sent to Lindon City  
30 in March of 2007. The letter acknowledged that at some point, Lindon would want some  
32 autonomy and control over this large cash expenditure each year. The letter offered two  
options to Lindon City, one of which was to continue as is with the current contract, with  
billing based on a per call rate. The second option would be a staged approach to  
transitioning away from contract service through Pleasant Grove.

34 Councilmember Carpenter noted that Lindon needs some verification that a staged  
36 approach would be acceptable to Pleasant Grove. He inquired as to how billing would be  
38 handled if Lindon were to decouple for police services, and continue with fire and EMS  
40 services. Mayor Daniels stated that billing for fire and EMS services would be based on  
costs generated to provide those specific services to Lindon. He explained that if a  
reasonable target date is set, both cities can work cooperatively to achieve the target. He  
felt that it may be reasonable to establish police services in Lindon by July 2008. He  
stated that specifics regarding billing for fire and EMS services could be addressed  
between the Councils.

42 Councilmember Carpenter inquired as to whether Pleasant Grove would be  
44 amenable to separating purchase of equipment from calls for service in the billing  
46 procedure for fire and EMS services. Mayor Daniels felt that purchase of new equipment  
which would not be used in Lindon could be taken into consideration as budget and  
billing issues are addressed.

2 Councilmember Carpenter noted that this issue has been discussed extensively  
with Mayor Daniels, but that the City Council has not expressed their views on the  
4 matter. Councilmember Boyd stated that she felt that a transitioned approach would be a  
workable scenario. She felt that if a strategy and time frame is established that meets the  
6 needs of both cities, the cities should be able to work cooperatively to facilitate the  
transition. She agreed that Lindon population has reached a point where it makes sense  
to establish services in Lindon.

8 Councilmember Carpenter inquired as to any possible detrimental effect to  
Pleasant Grove as a result of the transition. Mayor Daniels stated that if an adequate time  
10 frame is established for the transition, Pleasant Grove feels that adjustments can be made  
to alleviate any negative impact.

12 The Councils discussed specific time frames to begin the transition. Mayor  
Daniels suggested that Lindon consider target dates of either July 1, 2008 or December  
14 31, 2008 to begin providing police services on their own. He felt that if dates and goals  
are clearly established, Pleasant Grove should be able to comfortably react to the  
16 changes.

18 Councilmember Jensen noted that there may not be a personnel issue related to  
the transition. He noted that there may be an increase in available positions between the  
two departments, and that there may be no net loss of jobs related to creation of a new  
20 police department. Councilmember Bath expressed hope that a working relationship  
between the two communities could be maintained, and that a new department may  
22 bolster both cities. Councilmember Carpenter agreed that the cities have accomplished  
good things together, and that it is the hope of the Lindon Council that those good things  
24 can be maintained if a separate police department is established in Lindon.

Councilmember Boyd observed that whether or not there are two police departments,  
26 Lindon and Pleasant Grove are neighboring communities, and should work closely  
together. Councilmember Bayless noted that crime frequently crosses the boundaries of  
28 the two cities, and that a cooperative effort will be necessary.

Mayor Daniels noted that a strategy for dispatch services will need to be  
30 established as well. Councilmember Carpenter inquired as to whether a time frame to  
establish police services in a year to a year and half, with fire and EMS services being  
32 phased in during the following three years, would present any kind of difficulty for  
Pleasant Grove. Mayor Daniels stated that he does not see any difficulty at this time, but  
34 that problems may arise as specific details are addressed. Councilmember Carpenter  
commented that the cities should be able to work through any unanticipated problems.  
36 Councilmember Bayless noted that it will take several years to get a police department  
running smoothly before it would be feasible to move into establishing fire and EMS  
38 services.

Mayor Daniels stated that he is not opposed to the suggested time frame.  
40 However, if during the process, it is determined that it would be in mutual best interest of  
the cities to move the time frame up or delay it, it would be necessary for the target dates  
42 to be flexible. Councilmember Carpenter noted that the suggested time frame would  
ensure that Lindon would be prepared to provide all services within the established target  
44 dates. He observed that it may be possible to complete the transition earlier if both cities  
are in agreement that it would be mutually beneficial. Mayor Daniels noted that the key  
46 to a smooth transition will be communication between the two cities. Councilmember

2 Bayless noted that input from Chief Paul and Chief Sanderson will also be crucial to the  
process. Mayor Daniels noted that making a decision and a transition in a shorter time  
4 frame will increase the likelihood that current Councilmembers will be in office. He  
commented that continuity will be an important component of the transition.

6 The Council went on to discuss specific time frames and capital improvements to  
accommodate a police department. Councilmember Bath noted that the current year  
8 budget includes revenue for improvements to the building to accommodate a police  
department. Mayor Daniels suggested that the Council establish a date to make the  
10 transition, then let professional staff from both cities, including the newly hired Chief of  
Police for Lindon, make final recommendations to the Council regarding personnel,  
equipment, and other aspects of establishing a police department, and keep the Council  
12 informed of the status of the transition.

14 Mayor Dain inquired as to when Pleasant Grove needs a final decision from  
Lindon regarding police services. Mayor Daniels felt that if a decision is made during  
August, Pleasant Grove could comfortably accommodate a transition for police services  
16 in July 2008. Councilmember Bayless noted that the Council will meet only once in  
August, and that it may be beneficial to put the decision off until the meeting of  
18 September 4<sup>th</sup> to allow adequate time for discussion. Councilmember Carpenter noted  
that it will be necessary to allow adequate time for public input during the discussion as  
20 well.

22 Mayor Daniels noted that Pleasant Grove has not received confirmation from  
Lindon regarding the 2007-2008 fiscal year contract and budget. Councilmember Bath  
stated that the Council approved the budget, including the proposed contract price for  
24 police, fire and EMS services through June 30, 2008.

26 The Council discussed the logistics and time frame for transition of fire and  
ambulance services. They discussed the possibility that Lindon may begin to acquire  
equipment, which would be owned by Lindon but manned by Pleasant Grove personnel  
28 during the transition.

30 Mayor Daniels expressed a preference to handle communication regarding the  
transition between elected officials rather than at a staff level. He noted that it will be  
necessary for both Councils to be fully aware of the status of the transition, and that  
32 direct communication between elected officials will be an important part of the process.

34 Councilmember Bayless noted that there can be political changes every two years  
in municipalities. She suggested that agreements be established which would allow a  
smooth transition regardless of any changes in city government. She suggested that any  
36 agreements allow flexibility in established time frames. Mayor Daniels agreed that  
agreements need to be in place to facilitate a smooth transition.

38 Councilmember Carpenter stated that it is his impression that while there are  
specific issues which may need to be addressed as the transition process moves forward,  
40 it does not appear that Pleasant Grove is opposed to a phased approach. Mayor Daniels  
stated that he is not opposed to the phased approach, but that planning will be essential to  
42 facilitate a smooth transition.

44 The Council discussed personnel issues. Councilmember Carpenter noted it is not  
the intention of Lindon to compete with Pleasant Grove to fill positions. It was noted that  
current officers may receive higher consideration for open positions, due to their  
46 knowledge of the community. The Council also discussed questions and concerns the

community may have related to level of service, as well as fiscal impacts of a police department.

Mayor Dain noted that it is important to be clear that both parties are amenable to working toward this transition, and that "Pleasant Grove is not tired of Lindon and Lindon wants out because they are not happy with what Pleasant Grove has provided." He clarified that the decision to form a Lindon police department is based on the fact that "it is time." Councilmember Carpenter requested that Mayor Daniels communicate with Pleasant Grove Police personnel the reasoning for creating an independent department, and express appreciation for the service which has been provided.

Mayor Daniels asked for clarification regarding expected timing for making a final decision regarding police services. Lindon officials felt that the public process could be completed by September 4<sup>th</sup>, and that a final decision should be made shortly thereafter. Mayor Daniels suggested that if the decision is delayed beyond that point, it may be necessary to extend the transition period as well. Final comments were made regarding an extended time frame for transition of fire and EMS services. Mayor Daniels also noted that it will be necessary to address dispatch services as part of the transition. Mayor Dain suggested a monthly coordination meeting as the initial transition takes place.

Mayor Dain thanked Councilmembers and Mayor Daniels for their participation in this discussion. He called for a motion to adjourn.

**ADJOURN** –

COUNCILMEMBER CARPENTER MOVED TO ADJOURN THE MEETING AT 8:06 P.M. COUNCILMEMBER BATH SECONDED THE MOTION. ALL PRESENT VOTED IN FAVOR. THE MOTION CARRIED.

APPROVED – August 21, 2007

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James A. Dain  
Lindon City Mayor

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Debra Cullimore  
Lindon City Recorder

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Michael W. Daniels  
Pleasant Grove City Mayor

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Amanda R. Fraughton  
Pleasant Grove City Recorder